Synfuel

A Western Rivers Marine Transportation Risk Assessment

Origins of Synfuel

- 1980 Crude Oil Windfall Profit Tax Act, Section 29 offers a tax credit for producing fuel from non-conventional sources.
 - Initially, coal fines from waste piles were recovered, treated with a chemical binder and "pelletized" for marketing.
 - Today, coal is sprayed with a variety of products (oil, pitch, latex, asphalt, etc).

Synfuel Pragmatism

- Coal-oil synfuels create a sheen; Coast Guard responds.
- Interventions needed to prevent sheens.
- MTR interventions for coal-oil synfuels could be the genesis for regulations for all synfuels determined to be hazardous.
- Conduct a Risk Assessment to determine appropriate interventions.

Synfuel Risk Assessment

- A Risk Assessment would:
 - include experts and stakeholders.
 - follow a systematic, proven process.
 - evaluate risk...based on expert opinion.
 - get industry input "up front."
 - provide needed interventions.
 - seek a balance between the extremes of the risk and regulation spectrums.

Spectrum of Risk and Regs



Risk Assessment Process

- Identify Experts and Stakeholders
- Identify the Hazard
- Define the Key MTR Processes
- Identify Dominant Incidents
- Identify High Risk Incidents
- Identify Interventions
- Evaluate their Effectiveness and Cost

Synfuel Experts & Stakeholders

- Producers
- Transporters
- Consumers
- Regulators

Synfuel Hazard

- The Risk Assessment focused on the coaloil synfuels that sheen.
- Determination of "hazardous" for other synfuel binders was beyond scope of this Risk Assessment.
- The interventions from the assessment could be applied to all synfuels that were determined "hazardous."

Key MTR Processes

- Loading
- Fleeting
- Transporting
- Unloading

Dominant Incidents

- During Loading and Unloading
 - break away
 - fire
 - spillage
 - wind spillage
 - allision

Dominant Incidents (continued)

- During Transport and Fleeting
 - collision/allision
 - sinking
 - grounding
 - fire
 - breakaway
 - rain/incidental water
 - spillage of loose cargo

Evaluating Risk

- The risk of each incident was evaluated.
- Risk was evaluated by frequency of occurrence and impact.
- Frequency and impact scales were determined by workgroup experts.

Highest Risk Incidents

- During Loading and Unloading
 - spillage
- During Transport and Fleeting
 - breakaway
 - collision/allision
 - grounding
 - incidental water

Determining Interventions

- Interventions (which break the causal chains of high risk incidents) were brainstormed for each incident.
- Interventions were then evaluated based on effectiveness and cost.

Interventions

- During Loading and Unloading:
 - Operating Procedures
 - Mooring Procedures
 - Use of Deflectors
 - Breasting Barges
 - Tending Barges
 - Reduction of end loads
 - Regulate last pass loading speed

Interventions (continued)

- During Fleeting
 - Operations Manual
- During Transporting
 - Draft management
 - Protective positioning
 - Double hull vessels
 - Response manual
 - Incidental water disposed at reception facilities

Standards of Care

- Synfuel presents a low risk.
- Interventions are quite robust given the low risk.
- Interventions were recommended as "Standards of Care" vice regulations.
 - Industry self-impose.
 - COTPs consider if spill occurs.

PTP in Action

- Prevention Through People Principles
 - Take a Quality Approach
 - Honor the Mariner
 - Seek Non-Regulatory Solutions
 - Share Commitment
 - Manage Risk

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Questions?